Some notes on Quebec Government laws restricting access
to English CEGEPS and proposed Fee Hikes
for English Universities in Quebec.


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## Plan of the Talk

I will mention some key points about each of the following 4 government regulations undermining English language education in Quebec.

1: In 1977, the Parti Québécois government adopted Bill 101 restricting access to English primary \& secondary schools, thus contributing to its decline.
2. In 2020 CAQ Nationalist Government adopted Bill 40 seeking to abolish French \& English School boards. QESBA contested Bill 40 in court \& was successful in saving English School Boards thanks to a Superior court ruling in 2023! But this September the CAQ Govn. appealed the ruling! So the QESBA will be back in court to prevent Bill 40 from abolishing English School Boards in 2024.

## Plan of the Talk

3. On May 22, 2022, the CAQ Government adopted Bill 96 which limited access \& size of 5 English CEGEPs, while boosting size of the 43 French CEGEPS
4. In October 2023, the CAQ government announced an increase in undergraduate fees from $\$ 9,000$ to $\$ 17,000$ for English Canadians from ROC who will attend McGill, Concordia \& Bishop Univerrsities in 2024. French undergraduates from ROC, France \& Belgium stay at $\$ 9,000$ fees to Quebec French universities
We can observe that in the last 45 years, Québécois majority governments have undermined the Educational Vitality of the English-speaking Communities of Quebec.

Up to 1960s, Francophones, Anglophones, Allophones \& Immigrants had freedom of choice to attend English or French public schools.

In 1977, the Parti Québécois Government adopted Bill 101 banning Francophone majority and immigrants from attending English schools at primary \& secondary levels. Reducing access to English schools shifted immigrants to French school system for fancisation

Bill 101 stipulated that Anglophone pupils could attend English schools only if one sibling or parent had spent most of its primary schooling in English within Canada: what is known as 'English eligible students' (Rights holders, 'Canada clause' court challenges).

How did Bill 101 affect the size of the English \& French school systems in Quebec?
1.In 1971 there were 1.3 million students in French primary \& secondary schools, our $100 \%$ baseline. By 2018, there were only 943,000 students left in the French school system, representing only $68 \%$ of its original size in 1971. This school decline was due mostly to the drop in the birth rate of Francophone majority.
2. In 1971 there were $\mathbf{2 5 6 , 0 0 0}$ students in English primary \& secondary schools, our 100\% baseline. By 2018, there were only 96,235 students left in the English school system, representing only $37.5 \%$ of its original size in 1971. Bill 101 was successful in reducing access to English schools thus undermining its size. This is largest drop in an English language school system in Canada.
3. By 2018, 87\% of Allophone students shifted from English to French schools. Bill 101 succeeded in banning Allophone \& Francophone access to the English school system. This shift to French schools was not enough to offset drop in Francophone birth rate. (Bourhis, 2019).

Number \& percentage (1971=100\%) of pupils in primary \& secondary French and English school systems in Quebec (public \& private): 1971-2018. Future CEGEP students !
School enrollment in 1971 before Bill 101, is used as benchmark for index for subsequent years up to 2018.

Ministère de l'Éducation: MELS, 2013; Direction services à la Communauté anglophone, MEES, 2018


| French <br> Schools | $1,378,788$ | $1,026,951$ | $1,035,358$ | 997,358 | 999,976 | 943.381 |
| :--- | :--- | :--- | ---: | :--- | :--- | :--- |
| English <br> Schools | 256,251 | 155,585 | 111,391 | 121,225 | 119,974 | 96,235 |

- Recall that post secondary education is NOT protected by Article 23 of 1982 Canadian Charter. Post secondary education such as CEGEPS \& Universities have no federal Charter protection.
- In 2021, CAQ Higher Education Minister McCann freezes the size of the 5 English CEGEPS and increases size of 43 French CEGEPS


June 18, 2021: CAQ Minister McCann freezes size of English CEGEPS for 10 years !

- CAQ Minister McCann freezes enrollment in the 5 public English CEGEPS to 2019 level of 26,945 places across Quebec until 2029. No growth is allowed in next 10 years (Montreal Gazette \& Journal de Montreal, TVA, 18 juin 2021).
- McCann declares this freeze was designed to reduce the size of 5 English CEGEPs from 17.1\% in 2019 to 13.4\% in 2029.
- McCann provides 43 Francophone CEGEPS with extra 21,814 places, growing the French network from 130,972 places in 2019 to 173,665 in 2029.
- Prime Minister Legault confirmed this freeze : « Bill 96 is clear Anglophones represent 8\% of Quebec and they will get 8\% of new spots in the future » (Mother tongue, not FOLS) (Montreal Gazette, June 18, 2021).
- Prime Minister Legault is applying a 'numerus clausus' rule to reduce size of English CEGEPS to favour his Québécois Francophone base. This is similar to Polish Government law which capped Jewish students to 10\% of University places given that Jews constituted 10\% of Polish population in 1930s.


## June 18, 2021: CAQ Higher Education Minister McCann adopted a decree freezing size of 5 English CEGEPS in 2019 for 10 years



June 18, 2021: CAQ government Minister McCann adopts decree reducing English CEGEP places from 17.1\% in 2019 to 13.4\% in 2029
Minister McCann: «II y a une augmentation importante dans les cégeps anglophones dans les dernières années (17.1\%). Alors on voit que ça dépasse la proportion de la population anglophone au Québec. Nous (CAQ) on souhaite rééquilibrer tout ça (à $13.4 \%$ ). Parce que la proportion de la population anglophone, au Québec, c'est a peu près $13.4 \% . .$. " "(FOL) (1) McCann also uses 'numerus clausus' to cap size of English CEGEPS.
«...En vertu du projet de loi 96, les membres de la 'minorité historique anglophone' auront priorité au moment de l'admission dans un cégep ou l'on enseigne dans la langue de Shakespeare.' » (1) Journal de Montreal, TVA, 18 juin 2021).
What does Minister McCann mean by 'Anglophone Historical community'? On October 20, 2021, P.M. Legault said they are:
«People who are eligible for English schooling in Quebec. It's defined in Bill 101...It's people who learned English \& went to English schools in Canada » «He agreed that a person born in another country whose mother tongue is English would not be eligible for CEGEP education in English «

Authier, Montreal Gazette, October 20, 2021 (1).Danielle McCann, ministre de l'Enseignement supérieur. Le Journal de Montréal, 18 juin, 2021 p.3. et TVA Nouvelles: Gel des places dans les cégeps anglos. 18 juin, 2021.
«La ministre McCann ne s'en cache pas, l'enjeu est surtout d'éviter le transfert linguistique des immigrants vers l'univers (des Cégeps) anglophone, surtout à Montréal.(1)» Journal de Montréal, 18 juin. 2021

Minister McCann: «C'est sûr qu’en augmentant les places dans les cégeps francophones (+21,814), on veut attirer d'avantage d' étudiants allophones. C'est notre objectif » (1)
«...Les étudiants francophones auront toujours le droit d’aller dans les cégeps anglophones, mais c'est sûr qu'il y en aura moins » (1)
(1)Danielle McCann, ministre de l'Enseignement supérieur. Le Journal de Montréal, 18 juin, 2021 p.3. et TVA Nouvelles: Gel des places dans les cépeps anglos. 18 juin, 2021.

## May 24, 2022: CAQ Government adopted Bill 96

- CAQ adopted Bill 96 to boost Bill 101 to better address 'critical' decline of French use at home \& in work place.
- Bill 96 reduces access to 5 English CEGEPS for Francophone \& Allophone students, relative to 43 French CEGEPS.
- Bill 96 gives priority access to English CEGEPS for «English eligible students ». Those having one parent who attended mostly English schooling anywhere in Canada. (s.62)(Bill 101) (rights holders/ayant droit)
- This 'English eligible' criteria reduces access to English CEGEP for candidates who are : English mother tongue; English FOLS; graduates of English secondary schools; or self identified Anglophones.
- Such English speaking students will compete with Francophone \& Allophones students for even fewer spaces in downsized 5 English CEGEPS


## During Bill 96 debate there was Québécois support to apply Bill 101 restrictions on access to English CEGEPS

- The 3 major Trade Unions of Quebec, many Professional corporations, French CEGEPS teachers, supporters of CAQ, Quebec Solidaire \& PQ parties, scholars and intellectuals favoured using Bill 101 clause to ban ALL Francophones, Allophones \& immigrants from attending English CEGEPS.
- Only English elligible students ('rights holders' ) should have access to 5 English CEGEPS in Quebec.
- Also: «La Fédération des cégeps et Le regroupement pour les cégeps français déplorent que les collèges privés anglophones non subventionnés soient exemptés de ce gel des places et accueillent trop d'étudiants étrangers ». Journal de Québec, 14 mai, 2021. 2019 Higher
- 2020 education data showed that 10\% of English L1 students attended some of the 43 French CEGEPS. 6\% of Francophone L1 students attended some of the 5 English CEGEPS.


## Bill 96 adopted on May 24, 2022: <br> French Language requirements in 5 English CEGEPS

- April 2022: Liberal MNAs David Birnbaum and Hélène David proposed to amend Bill 96 to oblige ALL Anglophone students to pass 3 French medium courses within their ENGLISH CEGEP education (ex. courses in Politics, History \& Science). Minister Simon Jolin Barrette of the CAQ adopted this amendment within Bill 96 !
- Directors of the five Anglophone CEGEPS and Marianopolis decried this amendment taken without their input or L2 psycholinguistic considerations for Anglophone students.
- May 2022: Liberal Party with CAQ, agreed that 'English eligible students' could choose to take 5 French L2 language courses or 3 French medium courses and 2 French L2 courses to fullfill new Bill 96 amendment by CAQ
- On May 14, 2022 , Anglophone, Allophone \& Indigenous people march in Montreal to protest Bill 96 (QCGN; Liberal Party)
- Majority CAQ Government with QS support adopted Bill 96 on May 24, 2022 as pro- French victory trophy for October $2^{\text {nd }} 2022$ election.


## Bill 96, May 24, 2022: French Competency Test requirements in 5 English CEGEPS

- Bill 96 stipulates that Allophone, Francophone \& other non 'English-eligible' students in English CEGEPS including First Nation students will have to pass the standard French competency test used in French CEGEPS.
- English CEGEP directors expect this level of French competency test is difficult to achieve for Allophone and other non 'English-eligible' students after taking 5 French L2 courses as stipulated in Bill 96. These students fear that low grades in French will undermine the grade average needed to be accepted at Quebec Universities.
- «English eligible » students (historical Anglophones) will take 5 French L2 courses, but will have choice to take the English standard competency courses to graduate from CEGEP
- First Nation students in English CEGEP are denied exemption from Bill 96. Indigenous students had no choice to learn English as colonial language, which at least is the lingua franca of ALL indigenous peoples of North America. Now Bill 96 imposes 5 French courses as a second colonial language that ilndigenous people must learn, to obtain CEGEP professional degree or as part of mandatory courses needed to graduate from CEGEP. This makes admission to a University in Quebec more difficult for Indigenous students.

In October 2023: CAQ proposed addition to Bill 96/Bill 14.
CAQ Government will Increase fees of the 3 English Universities only for English-speaking undergraduates from ROC!

- Undergraduate fees for Quebec based Francophone \& Anglophone University undergraduates stay same at average \$2,880/y
- Fee Increase from $\$ 9,000 /$ y to $\$ 17,000 / y$ for English Canadian undergraduates from ROC to McGill, Concordia and Bishop Universities. NO fee increase if going to French Universities?
- For French Canadians from ROC \& francophones from France \& Belgium, fees stay at $\$ 9,000 / y$ for Anglo/French Universities
- CAQ government will take $\$ 3,000$ from each English Canadian ROC undergraduate in extra fees to 3 English universities, and give it to French Universities : UQ network, UdeMontreal, U.Laval,U Sherbrooke
- All other foreign undergraduate fees start at $\mathbf{\$ 2 0 . 0 0 0 0} / \mathrm{y}$. or more to French or English Universities in Quebec (average is $\$ 27,000$ ).
- No fee increase for research M.A. \& Ph.D. post-grads

CAQ Government justification for increasing fees targeted at English-Canadians from ROC enrolled in 3 English Universities

- The CAQ Minister of French Language, Jean-François Roberge says in La Presse, Oct.13, 2023:
- «Plus de $80 \%$ des étudiants québécois francophones fréquentent une université francophone. Mais, que ce soit des Canadiens ou des internationaux, ils sont à peu près $50 \%$ dans le réseau francophone et $50 \%$ dans le réseau anglophone. »
- «Quelque 32,000 étudiants provenant de l'étranger et des autres provinces canadiennes fréquentent les universités McGill, Concordia ou Bishop's. C'est beaucoup de personnes qui viennent au Québec, qui fréquentent une université anglophone et qui bien souvent s'expriment en anglais au quotidien»
- «Si on veut arrêter le déclin du Français à Montréal, il faut s'intéresser à la question du rééquilibrage des réseaux universitaires... »
- «Est-ce qu'on souhaite avoir 10,000, 20,000, 30,000 personne qui viennent de l'extérieur, que ce soit des étudiants étrangers ou des étudiants hors Québec, qui ne parlent pas français, qui viennent s'installer au centre-ville de Montréal? "...
- Does this implies Minister Roberges hopes fee hike on Anglo universities will reduce non-French undergraduates in Quebec?

CAQ Government justification for increasing fees only for
English-Canadians from ROC enrolled at McGill, Concordia \& Bishop Universities

- On November 6, 2023 in La Presse, PM Legault asserts :
- «II y a 9\% d’Anglophone au Québec, mais 25\% des places dans les universités au Québec sont dans les trois universités anglophones. »
- «Actuellement, il y a un déclin du français au Québec.
- Il y a beaucoup d'étudiants anglophones. Donc, l'idée des mesures annoncées, c'est d'arrêter la progression du nombre d'étudiants anglophones au Québec »
- PM Legault again invokes a numerus clausus premise to justify the CAQ doubling of University fees for English Canadians from the ROC !
- We can conclude that in the last 45 years, Québécois nationalist governments have been steadfast in undermining the Educational Vitality of the English-speaking Communities of Quebec.


# MERCI THANK YOU GRACIAS GRAZIE להודות شُكُور <br> Obrigado Trugarez 

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